

Message Text

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PAGE 01 BONN 00380 01 OF 02 071733Z

ACTION IO-13

INFO OCT-01 EUR-12 ISO-00 CIAE-00 DODE-00 PM-04 H-01
INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15
USIA-06 AID-05 CEA-01 COME-00 EB-07 FRB-03 CIEP-01
STR-04 TRSE-00 LAB-04 SIL-01 OMB-01 EA-07 /105 W
-----071842Z 106089 /65

R 071724Z JAN 77

FM AMEMBASSY BONN

TO SECSTATE WASHDC 4524

INFO USMISSION EC BRUSSELS

AMEMBASSY LONDON

AMEMBASSY DUBLIN

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY LUXEMBOURG

AMEMBASSY THE HAGUE

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 01 OF 02 BONN 00380

E.O. 11652: GDS

TAGS: PFOR, XG, GW, EC, UN

SUBJECT: THE FRG, EC AND UN

REF: USUN 14

1. WE APPRECIATE THE REPORT IN REFTEL OF STEPS WHICH
USUN HAS TAKEN, ESPECIALLY DURING THE UNGA, TO CONSULT
AND COOPERATE WITH EC MEMBERS. OUR SOURCES IN BONN
CONFIRM THAT THESE STEPS ARE APPRECIATED BY THE FRG
AND HAVE BEEN EFFECTIVE IN PROMOTING US-EC UNITY ON UN
VOTES. OUR THANKS FOR A JOB WELL DONE.

2. GIVEN THE FACT THAT THE FRG GIVES ITS UN DEL A
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PAGE 02 BONN 00380 01 OF 02 071733Z

FAIR DEGREE OF TACTICAL FLEXIBILITY, USUN HAS A REAL
OPPORTUNITY TO INFLUENCE THE WAY THE FRG VOTES. THAT
USUN HAS BEEN EFFECTIVE IS OBVIOUS FROM THE VOTING
FIGURES IN REFTEL. THE VISIT OF GERALD HELMAN TO BONN
BEFORE THE UNGA WAS ALSO HELPFUL IN PRODUCING THE
SIGNIFICANT DEGREE OF AGREEMENT BETWEEN US AND FRG
POSITIONS WHICH WAS EVIDENT DURING THE UNGA.

3. THE ONLY COMPLAINT WE HAVE HEARD HERE IS THAT USUN SOMETIMES RECEIVES ITS INSTRUCTIONS FROM WASHINGTON LATE, WHICH THE GERMANS FEEL HAMPERED SOMEWHAT CONSULTATION EFFORTS IN NEW YORK.

4. IN PARAS 3C AND 5 OF REFTTEL, USUN POINTED OUT THAT THERE ARE REGULAR STRUCTURED MEANS OF COORDINATING POLICIES IN MOST GA STANDING COMMITTEES, BUT NOT IN THE SECOND (ECONOMIC) COMMITTEE AND THAT BROAD ECONOMIC ISSUES ARE ONE OF THE AREAS WHERE COORDINATION SEEMS WEAKEST. REFTTEL ALSO CALLS ATTENTION TO WEOG DISARRAY IN DESIGNATION OF COMMITTEE MEMBERSHIPS. FRG OFFICIALS HAVE ALSO SUGGESTED TO US THAT THERE IS ROOM FOR IMPROVEMENT IN SECOND COMMITTEE COORDINATION. FRG OFFICIALS HAVE CONFIDED THAT THEY ALSO DEPLORE THE DISARRAY IN DESIGNATION OF COMMITTEE MEMBERSHIP, BUT FEEL THAT ANY IMPROVEMENT IN THIS AREA WILL TAKE A VERY LONG TIME AND THAT THE FRG IS NOT IN A POSITION TO EXERCISE MUCH INFLUENCE.

5. THE CONSTRAINTS PLACED ON THE FRG BY VIRTUE OF ITS EC MEMBERSHIP BECAME MORE EVIDENT DURING THE UNGA: THE FRG WOULD NOT BREAK EC UNITY ALONE TO VOTE IN A MANNER DIFFERENT FROM THE OTHER EC MEMBERS. WE WERE TOLD WHEN WE MADE DEMARCHES ON GUAM, FOR EXAMPLE, THAT THE FRG WOULD VOTE WITH US IF ONE OTHER EC MEMBER WOULD ALSO BREAK RANKS (WHICH IS WHAT HAPPENED).

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PAGE 03 BONN 00380 01 OF 02 071733Z

6. THE FRG IS PROUD THAT THE EC MEMBERS CAN USUALLY (82 PERCENT OF THE TIME) TAKE A COMMON POSITION. WE SHOULD EXPECT IT TO CONTINUE ITS EFFORTS TO SEEK THIS CONSENSUS, AS WELL AS TO BUTTRESS THE ROLE OF THE EC PRESIDENT AT THE UN. AT THE SAME TIME, THE FONOFF IS UPSET THAT THE PRICE OF EC CONSENSUS IS ALL TOO OFTEN AGREEMENT TO ABSTAIN. "HOW CAN WE EXERT A MAJOR FORCE IN INTERNATIONAL AFFAIRS IF WE ABSTAIN ALL THE TIME?" ONE OF OUR FONOFF CONTACTS ASKED US RHETORICALLY. WE EXPECT THE FRG TO PURSUE A SOLUTION TO THIS PROBLEM IN ITS CONSULTATIONS WITHIN THE EC.

7. AS FOR THE FUTURE: THE FRG WILL BE PAYING MORE ATTENTION TO THE UN. ITS SEAT ON THE SECURITY COUNCIL FOR THE NEXT TWO YEARS INSURES THAT. IN ADDITION, FONMIN GENSCHER IS PROUD OF THE INITIAL SUCCESS OF HIS INITIATIVE ON HOSTAGES. THE WORK LEFT TO BE DONE ON

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C O N F I D E N T I A L SECTION 02 OF 02 BONN 00380

THIS ISSUE IS ANOTHER FACTOR WHICH WILL KEEP UN
MATTERS ON THE FRONT BURNER MORE THAN THEY HAVE BEEN
IN THE PAST. THE FRG'S SUPPORT FOR POLITICAL COOPERA-
TION WITHIN THE EC WILL CONTINUE UNDIMINISHED, AND MAY
INCREASE IF PROGRESS ON ECONOMIC INTEGRATION CONTINUES
TO BE ELUSIVE AND PRESSURE TO PRODUCE SOME MOVEMENT
ON THE POLITICAL FRONT INCREASES CORRESPONDINGLY.

8. IN THIS CONTEXT, WE RECOMMEND THAT WE CONTINUE TO
INTENSIFY OUR CONSULTATIONS WITH THE EC. WE ENDORSE
USING THE PRESIDENCY AS OUR PRIMARY CHANNEL. WE
ANTICIPATE THAT THE DEPARTMENT WILL WANT US TO
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PAGE 02 BONN 00380 02 OF 02 071736Z

APPROACH THE FRG BILATERALLY ON SOME ISSUES. IN THIS CONNECTION, WE MUST CAUTION THAT OUR ABILITY TO INFLUENCE THE GERMAN VOTE IS MUCH GREATER IF WE MAKE OUR APPROACH BEFORE THE EC HAS FIXED ITS POSITION. TO CONSULT THROUGH THE PRESIDENCY, GET LESS THAN WE WANT, AND THEN TO MAKE BILATERAL APPROACHES IN CAPITALS IS THE WORST WAY TO PROCEED.

9. IN ANY CASE, WE HOPE THAT WE CAN AGAIN HAVE PRE-UNGA BILATERAL CONSULTATIONS WITH THE FRG AS WE DID LAST YEAR.
STOESSEL

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